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4	THE STATE OF ARIZONA
5	CITIZENS CLEAN ELECTIONS COMMISSION
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10	REPORTER'S TRANSCRIPT OF VIRTUAL PUBLIC MEETING
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14	Phoenix, Arizona
15	June 17, 2021
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	State of Arizona zens Clean Elections Commission	Public I	leeting	June 17, 202
		Page 2	09:34:35-09:35:27	Page 4
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	VIRTUAL PUBLIC MEETING BEFORE TO CLEAN ELECTIONS COMMISSION convened at Sume 17, 2021, at the State of Arizona, Clecommission, 1616 West Adams, Conference Rocarizona, in the presence of the following Boom Ms. Amy B. Chan, Chairwoman Mr. Mark S. Kimble Mr. Galen Paton  OTHERS PRESENT:  Thomas Collins, Executive Director Gina Roberts, Voter Education Mike Becker, Policy Director Kara Karlson, Assistant Attor Monique Coady, Assistant Attor Monique Coady, Assistant Attor Joseph N. Roth, Attorney, Osbo Avery Xola, Voter Education Structure Support Cathy Herring, Meeting Planner Rivko Knox, Public Deborah Tucker, Court Reporter	ector er Director mey General mey General mey General mey General socialist Specialist	4 minutes. 5 COMMISSIONER F 6 CHAIRWOMAN CI 7 COMMISSIONER F 8 minutes for the Commi 9 CHAIRWOMAN CI 10 I need a second. And 11 you're up. 12 COMMISSIONER F 13 Paton. I will second it. 14 CHAIRWOMAN CI 15 All right. The motion 16 seconded, so I will call 17 from the May meeting. 18 Commissioner Kimb 19 COMMISSIONER F 20 CHAIRWOMAN CI 21 you vote? 22 COMMISSIONER F	CEPH a motion to approve the CEIMBLE: Madam Chair? HAN: Yes. Commissioner Kimble. KIMBLE: I move we approve the ssion meeting of May 28th, 2021. HAN: Thank you. d, Commissioner Paton, PATON: This is Commissioner HAN: Thank you. n has been made and the role to approve the minutes le, how do you vote? KIMBLE: Aye. HAN: Commissioner Paton, how do PATON: Aye. HAN: And I vote aye, as well. lee to zero, we have
09:3	33:21-09:34:30	Page 3	09:35:29-09:37:06	Page 5
	PROCEEDING CHAIRWOMAN CHAN: All right. This is meeting of the Citizens Clean Elections Comm is Thursday, June 17th, at 9:32 a.m.	-	<ul><li>2 Possible Action on Exe</li><li>3 Enforcement and Regu</li><li>4 Update.</li></ul>	latory Updates and Legislative
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- The first item on the agenda is the call to
- 6 order, so I'll go ahead and call the meeting to order.
- I'd like to ask the members of the audience to
- 8 keep their microphones on mute, please, just so that
- 9 whoever's speaking can be heard adequately, especially
- 10 for the court reporter who's taking a record of the
- 12 And if we could have the Commissioners
- 13 identify themselves for the record.
- Go ahead and start, Commissioner Kimble. 14
- **COMMISSIONER KIMBLE: Commissioner Mark** 15
- 16 Kimble.
- CHAIRWOMAN CHAN: And Commissioner Paton? 17
- 18 COMMISSIONER PATON: Commissioner Galen Paton.
- 19 CHAIRWOMAN CHAN: And I'm Commissioner Amy
- 20 Chan.
- And I don't believe there are any other 21
- 22 commissioners with us this morning. It's just going to
- 23 be the three of us, which is our quorum for today.
- So, moving on to Item Number II, Discussion
- 25 and Possible Action on Commission Minutes for May 28th,

- Tom, we'll let you take it from here.
- MR. COLLINS: Thank you.
- Madam Chair, Commissioners, you know, it's not
- 8 been too long since our last meeting, but thank you all
- 9 for being here. I think we expect this -- the meeting
- 10 to go shortly -- quickly, rather, as soon as I find my
- 11 notes again.
- You'll see from the -- you'll see from the
- 13 Executive Director's Report that there is a August
- 14 election coming up in -- in -- in several cities. And,
- 15 you know, Alec, as usual, has been in contact with the
- 16 counties and cities to make sure we have the most
- 17 up-to-date information available on our website for
- 18 voters.
- Obviously, a lot of activities just in the
- 20 last three weeks on the voter education. I wanted to
- 21 highlight that Gina had an opportunity to present at the
- 22 Flinn Foundation's Center for Civic Leadership Summer
- 23 Public Policy Institute in order to talk about the
- 24 electoral system and youth community involvement, which
- **25** I think is an excellent opportunity.

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- 1 And I really think it's great that Gina, as
- 2 everyone knows, I think, that Gina was a -- participated
- 3 in the Flinn-Brown Civics Leadership Collaborative a
- 4 couple of years ago, and that's been great to see that
- 5 connection develop.
- 6 Avery has continued his engagement with a
- 7 variety of different groups around the state, and
- 8 including the Secretary of State's Office, which, again,
- 9 you know, we're obviously always grateful to have the
- 10 opportunity to meet with folks who are, you know,
- 11 committed to working to continue to promote
- 12 participation under the Act. So, that's -- that is
- 13 where that is.
- 14 You know, I wanted to say real quick, you
- 15 know, Julian has been working on the -- on the
- 16 legislative updates that come in the Executive
- 17 Director's Report throughout the session, and so I
- 18 really -- I just want to say I appreciate that. I'm not
- 19 sure -- I'm hopeful that this may be the last
- 20 legislative report for the year.
- 21 So, I just want to take the opportunity to
- 22 thank Julian for continuing to keep that document
- 23 up-to-date and so we can get our hands on the
- 24 information as things develop. And they have developed
- 25 quickly over time during the session.

- 1 file records of their donors with the California
- 2 Attorney General's Office.
- There again, the State of Arizona has
- 4 supported Americans for Prosperity, and is opposed to
- 5 that law. We know in Arizona that under the way that
- 6 the legislature has -- various legi- -- legislation that
- 7 has been passed here has essentially made those kinds of
- 8 requests very difficult, if not impossible, for anybody
- 9 who has a federal tax status. But there is, again,
- 10 concern, that should the court go very far one way or
- 11 the other, you know, there's some potential for
- 12 permutations that trickle down.
- One thing I'm not anticipating, and so I don't
- 14 think anyone should be terribly alarmed, is our trigger
- 15 reports being problematic, in part because the trigger
- 16 reports, while they apply broadly to every entity that
- 17 makes an independent expenditure, they don't require
- 18 information on donors.
- So, at the end of the day, the bargain, if you
- 20 will, that's struck by those reports, is, we get more
- 21 timely information for voters about -- about the fact
- 22 there's money being spent in an election they care about
- 23 and who the end spender is, but we don't get the donor
- **24** information.
- 25 So, but -- but still, you know, if you're

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- 1 A couple legal matters I really wanted to just
- 2 highlight, in part because they will be coming out
- 3 between now and the next time we meet.
- 4 The Supreme Court took the case, and the
- 5 argument was held in March, about Section 2 of the
- 6 Voting Rights Act as it applies to a -- two Arizona
- 7 laws; one which prohibits the collection of ballots by
- 8 certain third parties and one which has to do with
- 9 out-of-precinct voting for -- for Arizonans.
- You know, I'm not in a position to
- 11 prognosticate about how that case will come out. It has
- 12 -- The way the briefing was done, you know, the State,
- 13 different parties have, you know, have taken different
- 14 positions on the breadth of relief they're seeking. And
- 15 then, of course, the defense is a -- of the Voting
- 16 Rights Act itself is a different matter.
- So -- but definitely something to be aware of,
- 18 especially in view of the ongoing discussions of federal
- 19 election legislation that pertains to some of these
- 20 issues, or at least could.
- 21 Finally, on that point, I wanted to also
- 22 highlight, on the point of the Supreme Court, I wanted
- 23 to highlight there is a pending free speech disclosure
- 24 case there. It has to do with the -- a California law
- 25 that allowed -- allows the -- requires the charities to

- 1 interested in, as I think many commissioners are, and
- 2 the Act certainly speaks to disclosure issues, that's a
- 3 case that I think folks are going to want to be aware
- **4** of.
- 5 And then, finally, just real quickly, we did
- 6 submit the rule that we approved at the last meeting to
- 7 the Governor's Regulatory Review Council and we hope to
- 8 have an opportunity to meet with them in the near
- 9 future.
- 10 So, Madam Chair, Commissioners, that completes
- 11 my report. I hope everybody heard me okay. I'm trying
- 12 to project a little better. But in any event, if anyone
- 13 has any questions, I'm obviously available.
- 14 CHAIRWOMAN CHAN: Thank you, Tom.
- Are there any questions from Commissioners?
- 16 (No response.)
- 17 CHAIRWOMAN CHAN: Nope? Okay.
- 18 That was -- this is going to be a fast
- 19 meeting, although now I probably jynxed it.
- 20 All right. We will move on, then, to Agenda
- 21 Item IV, which is Discussion and Possible Action on
- 22 MUR 20-03, Arizona Education Association.
- 23 And I refreshed my memory by just reviewing
- 24 our meeting where we discussed this and voted on it last
- 25 time. But -- and that was in January, so, that's why I

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- 1 had to go back and kind of refresh my memory.
- But I think Tom can probably speak about this
- 3 for us. This was about several advertisement that the
- 4 respondent placed during the 2020 election time frame,
- 5 and Tom has a proposed conciliation.
- And then I thought perhaps Mr. Herrera from
- 7 Ballard Spahr was going to be here, but it doesn't look
- 8 like he is.
- 9 MR. COLLINS: Yes.
- 10 CHAIRWOMAN CHAN: So -- oh, and, actually,
- 11 Tom, maybe you did let me know in advance that perhaps
- 12 there wasn't going to be. So, I'll let Tom speak, and
- 13 then we'll take questions.
- 14 MR. COLLINS: Madam Chair, Commissioners, and
- 15 then just -- just in case -- in case a legal question
- 16 comes up, Monique Coady is here and can answer those
- 17 questions on independent legal advice.
- So, the conciliation proposal that's in front
- 19 of you is my recommendation. Yeah, I have been in
- 20 communication with -- with Roy and the other attorneys
- 21 for the AEA.
- What I am requesting as a direction or a vote 22
- 23 from the Commissioners is authorization to enter into
- 24 this agreement with the Arizona Education Association
- 25 with a deadline of Monday morning at 9:00 o'clock for

- 1 have notice. They did express to me they have a
- 2 scheduling conflict this morning. They -- I have given
- 3 them direction as to -- we've been transparent with them
- 4 about what I was going to request. And I have received
- 5 nothing to contradict any of that.
- 6 CHAIRWOMAN CHAN: Okay.
- 7 MS. COADY: Madam Chairwoman, members of the
- Commission, I can also respond on a legal response.
- There is nothing in the statute or your rules
- 10 that require them to be present, or even require the
- executive director to give them an opportunity to be
- 12 present. So it's at your discretion how you want to
- 13 move forward legally.
- CHAIRWOMAN CHAN: Okay. Thank you so much,
- 15 Ms. Coady. I really appreciate that. I think that
- addresses my question.
- 17 Okay. Commissioner Kimble or Commissioner
- 18 Paton, do you have any questions for Tom?
- COMMISSIONER KIMBLE: Commis- -- or, Madam 19
- 20 Commissioner, this is Commissioner Kimble.
- 21 CHAIRWOMAN CHAN: Go ahead, Commissioner
- 22 Kimble.
- COMMISSIONER KIMBLE: Tom, could you talk a
- 24 little bit about what the potential penalty could have
- 25 been under the statutes? In the agreement it says up to

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- 1 the AEA to sign on.
- I -- I -- I'm -- I -- you know, we've been in
- 3 conversations with them. I don't think I -- I do think
- 4 that, you know, we can bear -- we had a little bit of
- 5 scheduling here this morning that was -- but -- but I
- 6 think we're in a position where I feel comfortable
- 7 making that recommendation.
- I do think that a deadline is appropriate. I
- 9 think that -- I think -- but I think that should resolve
- 10 the matter.
- 11 So, I'm -- I'm simply requesting authorization
- 12 to enter into this agreement with the AEA and a deadline
- 13 of 9:00 o'clock Monday morning for the AEA to join.
- CHAIRWOMAN CHAN: Thank you, Tom. 14
- 15 Do we have any questions? Well, I do have one 16 question.
- So -- and I don't know if this is best 17
- 18 directed at Tom, or maybe for Monique, if Monique is
- 19 here to advise us on this, but it was just a scheduling
- 20 conflict? Did Mr. Herrera wish to be heard about this
- 21 before we go forward?
- 22 MR. COLLINS: Well, I can give you the factual
- 23 answer to that --
- CHAIRWOMAN CHAN: Of course. 24
- 25 MR. COLLINS: -- which is that the -- they

- 1 \$320 per day, up to twice the value of the unreported
- 2 amount.
- So, what -- what could the potential fine have
- 4 been, and how was the final amount of \$6,000 agreed
- 5 upon?
- MR. COLLINS: Madam Chair, Commissioner
- Kimble, just so I don't forget, to answer your second
- question first, the amount isn't agreed upon. The
- amount will not be agreed upon until after this meeting
- with them if I get the authorization to present this to
- **11** AEA, just to clarify that.
- With respect to your first question, the --
- 13 the total at this point, I would -- I would -- I would
- 14 venture to guess, is -- well, when we calculate the
- amount, we look at the amounts we've -- we've charged in
- the past for similar spending in a similar time frame.
- So, we looked at two conciliations we entered
- 18 into in the 2018 election. One is a group called One Arizona that had a very similar fact pattern in our
- view, and then another -- there's another one whose name
- 21 is going to fall out my head right now, that I -- where
- 22 we sought \$5200 in the 2018 election.
- 23 Those have been our reference points. So, the
- 24 goal has been to try to find a fine amount that ref---
- 25 that respects the -- the process without -- without

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- 1 making for an onerous fine in -- in our best guess as
- The reason we approach this this way -- and we 3
- 4 do tend to come out with lower numbers than is
- 5 potential. I mean, obviously the -- the -- the total
- 6 amount that could be charged here is something on the
- 7 nature of, you know, I don't know, \$230,000, or
- 8 something like that.
- That is, obviously, you know, twice the amount
- 10 of spending in question. You know, and it's a pretty --
- 11 it's a pretty stiff penalty.
- 12 Our goal, when we approach these things, is
- 13 always to get the information. So, it's -- it's -- so,
- 14 when we have a respondent who's, you know, who -- you
- 15 know, who's not terribly obstreperous about things, or
- 16 what have you, we -- we are able to make those kinds of
- 17 recommendations.
- You know, at the end of the day, that's all it
- 19 is. You know, I -- I could get you a more precise
- 20 figure on what the absolute amount is, we think, here.
- 21 I don't know that I have a -- I don't think we have -- I
- 22 don't think I have that calculation in front of me, but
- 23 it's certainly not difficult to make.
- At \$320 a day, for example, it would be -- it 24
- 25 would be -- you know, after six months it would be about

- 1 -- that's the analysis.
- Now, that having been said, we have had, over
- 3 the course of several years, you know, maybe one group
- 4 that's in a 501(c)(3) category that has taken actions
- 5 that we have determined are -- are advocating for an
- 6 election.
- The big deterrent for a 501(c)(3) is that they
- are not, at least under the IRS guideline, supposed to
- 9 be engaged in campaigning on behalf of candidates one
- way or the other. There is a view that, among attorneys
- -- I don't share -- that there has to be a way for
- 12 501(c)(3)s to do what they think is not candidate
- 13 advocacy during the heart of a political campaign. I
- 14 just don't think that's true. But raising that to a
- 15 court in this state at this day, this time, is a very
- 16 risky proposition.
- COMMISSIONER KIMBLE: Not to belabor the
- 18 point, but I guess my concern is -- this -- this was
- 19 called to our attention by someone who filed a
- 20 complaint.
- 21 MR. COLLINS: Sure.
- COMMISSIONER KIMBLE: And I want to make sure 22
- 23 that the fine is not so onerous that we're going to get
- 24 into a protracted legal battle that's going to cause all
- 25 kinds of other problems.

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- 1 a \$60,000 fine. And this is about 10 percent of that.
- COMMISSIONER KIMBLE: Okay. So, do you feel
- 3 that this is an amount that is likely to -- to deter
- 4 future -- future violations of our rules? I understand
- 5 that it's in line with what we've done in the past, but, 6 as you pointed out, it's far less than they could have
- 7 been fined.
- MR. COLLINS: Sure. 8
- COMMISSIONER KIMBLE: But is it an amount that
- 10 you feel is going to make someone else sit up, take
- 11 notice, and say, "Maybe we shouldn't do this"?
- MR. COLLINS: That's a good question. You
- 13 know, the -- the -- Madam Chair, Commissioner Kimble, to
- 14 be, you know, as direct about it as I guess I think I
- 15 can be, every issue respecting -- expressing advocacy in
- 16 this state is fraught. There is a very deep divide
- 17 between what the binding case law of the state is about
- **18** determining this analytical question and what most
- 19 lawyers who defend groups that don't disclose their
- 20 donors think it should be.
- As a result, you know, when we go about trying 21
- 22 to get into compliance with these laws, we are -- get
- 23 people into compliance with these laws, we're always
- 24 conscious of the fact that it is better to get the
- 25 information than risk a larger legal thing. That's just

- On the other hand, I want to make sure it's
- 2 not so insignificant that organizations are going to
- 3 look at it in the future and say, "Well, we got caught.
- 4 That's just" -- "That's just the cost of doing
- 5 business."
- So, I want to make sure that there is some
- level of deterrent in this. And that's why I'm asking
- 8 about the amount.
- MR. COLLINS: No, I -- I -- Madam Chair,
- 10 Mr. Kimble, I -- I see your point. I mean, I think that
- 11 the -- I mean, what I guess I'm -- I guess to be -- to
- 12 focus in on that, the big deterrent here for a 501(c)(3)
- 13 is never going to be the -- is never going to be the
- 14 Commission.
- 15 The big deterrent for a 501(c)(3) is that if
- an agen- -- and this is part of the reason why there's
- 17 language in the agreement around the issue of whether or
- 18 not they're admitting, for purposes of tax law, whether
- 19 or not this was expressed advocacy.
- 20 The reason that that piece is there, in my
- 21 view, is because the consequences for an organization
- 22 like the AEA are consequences at the federal tax level.
- 23 That's a much bigger risk than this.
- And so, given that we've only had, you know,
- 25 it looks like, you know, maybe one of these per election

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- 1 cycle that we've had a complaint on, we have done an
- 2 enforcement on those. And, interestingly enough, we've
- 3 never had the same group twice. In fact, we've never
- 4 even had the same attorneys for those groups twice.
- 5 So, my -- my -- so, I think we are hitting the
- 6 right note because it's not prevalent and we haven't had
- 7 repeat players.
- 8 COMMISSIONER KIMBLE: Okay. Thank you. That
- 9 -- that's a very good answer, I think.
- 10 Thank you, Madam Chair.
- 11 CHAIRWOMAN CHAN: Thank you, Commissioner
- 12 Kimble and Tom.
- 13 Commissioner Paton, do you have any questions
- **14** for Tom?
- 15 COMMISSIONER PATON: Well, I have -- yeah.
- 16 I--
- 17 CHAIRWOMAN CHAN: Go ahead.
- 18 COMMISSIONER PATON: I think that, you know,
- 19 I'm -- I'm satisfied with the payment.
- 20 I was wondering if we could include in that
- 21 that they would state to their membership what happened.
- 22 You know what I'm saying, that they would -- could we
- 23 ask them to publicize the fact that this has been done,
- 24 and maybe it would get out -- you know, put the seed in
- 25 other people's mind that are part of the organization

- 1 making sure that we reflect our own priorities in that.
- 2 So, that's an important thing. You know, that's my -- I
- 3 mean, I think -- I -- I can only share with you my
- 4 experience in negotiating these kinds of agreements.
- 5 COMMISSIONER PATON: Sure. I mean, \$6,000 is
- 6 -- I mean, I used to be in the AEA for many years. I
- 7 mean, it's probably dues for, like, six people in their
- 8 organization. So, I mean, it's not that much money to
- 9 them
- But I guess the idea that they -- if they
- 11 would let the membership know, you know, what was going
- 12 -- you know, what happened, then that would be maybe a
- 13 better detriment to maybe this not happening again.
- But, I mean, I'm satisfied with the \$6,000.
- 15 If we need to be punitive, I don't think this is
- 16 probably well thought out by, you know, the organization
- 17 or people within it, or whatever, to go ahead and do
- **18** that. So . . .
- 19 CHAIRWOMAN CHAN: Okay. Thank you,
- 20 Commissioner Paton.
- 21 COMMISSIONER PATON: That's all.
- MR. COLLINS: I'm definitely going to keep
- 23 that in mind as we go forward, for sure. Sorry for
- 24 interrupting.
- 25 CHAIRWOMAN CHAN: No, that's okay.

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- 1 that they're not supposed to be doing that?
- MR. COLLINS: Madam Chair, Commissioner Paton,
- 3 you know, it's an interesting question. I mean, I'll
- 4 just be honest with you. My own view would be that that
- 5 would be -- that would be very hard to convince any
- 6 501(c)(3) or (c)(4) organization to do.
- 7 In my experience in working with settling some
- 8 of these matters, when we tried to impose anything that
- 9 goes beyond the communication and into the organization
- 10 -- I'll give you an example.
- We have tried in the past -- and this is
- 12 probably before any of the current Commissioners were on
- 13 the Commission. But we've tried to impose, on
- 14 settlements of lawsuits and the like, binding on the
- 15 members of a 501(c)(3) or (c)(4) organization. That --
- 16 that has always been a non-starter because of the --
- 17 because it puts us into their associational freedoms.
- 18 I'm -- I'm -- I'm not -- Now, that said, this is a
- 19 public record. It's a public conciliation. It's
- 20 required to be a public conciliation in the statute. It
- 21 will get publicity.
- 22 But getting it communicated to the membership
- 23 of AEA through AEA, I -- I -- my -- my own experience
- 24 tells me that that would be a non-starter.
- 25 However, obviously, I'm more concerned about

- 1 I think -- I think I understand why
- **2** Commissioner Paton, you know, was going that direction.
- 3 I'm not comfortable trying to tell an association, you
- 4 know, or dictate what they communicate to their members,
- 5 even if it's a part of our -- even if it's, you know,
- 6 something that we're part of. I just -- for some reason
- 7 that made me feel a little uncomfortable.
- 8 And I think, Tom, you touched on it with the
- 9 -- their freedom of association. I just don't feel
- 10 comfortable meddling in that.
- But, I know, you know, it's -- and meddling
- 12 may not be the right word, but interfering or trying to
- 13 dictate that.
- 14 But I do understand, I think, Commissioner
- 15 Paton, what you're trying to do. And perhaps it's the
- 16 same thing Commissioner Kimble is trying to get at,
- 17 which is, you know, deterring this type of behavior in
- 18 the future.
- 19 But I think Tom kind of hit the nail on the
- 20 head with regard to at least what we're seeing is this
- 21 doesn't seem to be happening -- when it happens, we're
- 22 seeing it once an election cycle. And we're getting
- 23 these complaints and we're addressing them.
- And it may feel like, you know, it's too many
- 25 times, but we are -- we're achieving something. We're

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- 1 achieving the reporting that should have been done,
- 2 perhaps, with the trigger reports, or whatever. But,
- 3 you know, to me that's -- I guess my hope would be
- 4 compliance is better than -- somebody used the word
- 5 punitive. So I -- that would be my desire and
- 6 preference.
- Anybody want to respond to that or should we
- 8 move on? If we want to move on, I would entertain a
- 9 motion regarding the conciliation.
- COMMISSIONER KIMBLE: Madam Chair? 10
- 11 CHAIRWOMAN CHAN: Yes, Commissioner Kimble.
- 12 COMMISSIONER KIMBLE: I move that we approve
- 13 MUR 20-03, the conciliation agreement with the Arizona
- **14** Education Association.
- 15 CHAIRWOMAN CHAN: Thank you.
- 16 Do I have a second?
- COMMISSIONER PATON: This is Commissioner 17
- 18 Paton. I would second that motion.
- CHAIRWOMAN CHAN: Thank you so much. 19
- 20 I'll call the role.
- 21 Commissioner Kimble, how do you vote?
- COMMISSIONER KIMBLE: Aye. 22
- 23 CHAIRWOMAN CHAN: Thank you.
- 24 Commissioner Paton, how do you vote?
- 25 COMMISSIONER PATON: Aye.

1 that I would like to have a reasonable, but quick,

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- 2 turn-around. I think we have --
- CHAIRWOMAN CHAN: Sure.
- 4 MR. COLLINS: I think my point would be that
- 5 if it has to -- my -- to be consistent with my
- 6 representations as to what I'm requesting to the
- 7 respondents, I would just say it has to be no earlier,
- certainly, than 9:00 a.m. on Monday.
- CHAIRWOMAN CHAN: Okay. And they've been
- 10 aware of this, and I know this has been pending for some
- 11 time. So, they've seen this draft, I presume.
- 12 MR. COLLINS: They wrote it.
- CHAIRWOMAN CHAN: They wrote it. Okay. Well, 13
- **14** there we go.
- 15 So, Commissioner Kimble, Commissioner Paton,
- 16 perhaps just to clarify the record and to help things
- along, does one of you want to make a motion? And
- whether it's a 9:00 a.m. Monday deadline, or maybe a
- close of business Monday, like 5:00 p.m. Monday, I don't
- 20 know.
- COMMISSIONER KIMBLE: Well, Madam Chair, this 21
- 22 is Commissioner Kimble, would it suffice to say that we
- would like this agreement to be reached as quickly as
- possible, or do we need an actual deadline in there?
- 25 CHAIRWOMAN CHAN: Sounded like Tom wanted that

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- CHAIRWOMAN CHAN: And I vote aye, as well.
- By a vote of three to zero, we have approved
- 3 -- or, adopted the conciliation agreement as proposed by
- 4 Tom.
- MS. KARLSON: Madam Chair, there's one other
- 6 issue. Mr. Collins also requested --
- CHAIRWOMAN CHAN: A deadline. I forgot the
- 8 deadline.
- MS. KARLSON: -- a deadline. And I didn't
- 10 know if you were choosing to do it as a separate order,
- 11 or what.
- 12 CHAIRWOMAN CHAN: You know what --
- MS. KARLSON: I just noticed it. 13
- CHAIRMAN: Sorry to speak over each other 14
- 15 here.
- Let me go back and revisit with the
- 17 Commissioners. We should probably do it separately
- 18 since I wasn't clear.
- 19 Commissioner Kimble and Commissioner Paton,
- 20 would you like to propose the 9:00 a.m. --
- Was it 9:00 a.m. Monday deadline that you were 21
- 22 requesting, Tom?
- MR. COLLINS: That -- that's what I was
- 24 requesting. Obviously, you know, that's a matter of
- 25 discretion. I just -- I would like to -- my point is

- 1 firm deadline.
- MS. KARLSON: Madam Chair, if I may --
- CHAIRWOMAN CHAN: Yes. 3
- MS. KARLSON: -- speak, Tom -- I mean, unless
- 5 Tom wants to speak, it's been our experience that having
- 6 deadlines has been important with this particular
- investigation. And so having a firm deadline -- and we
- -- you know, 9:00 a.m., 5:00 p.m., Monday, Tuesday,
- 9 whatever -- I know that Tom put in an e-mail to them
- 10 that -- that, you know, a deadline. But having that
- 11 come from the Commission, I believe, would be important
- 12 and influential, whether they accept or reject. But we 13 need to get an answer so that we can move forward.
- COMMISSIONER KIMBLE: Madam Chair, I guess I
- would say that I would include in my -- or, I would make
- a motion that we include that deadline of 5:00 p.m.
- Monday, June 21st, to reach agreement on this.
- CHAIRWOMAN CHAN: All right. Thank you, 18
- **19** Commissioner Kimble.
- 20 Could I get a second on that motion?
- COMMISSIONER PATON: This is Commissioner 21
- 22 Paton. I would second that motion.
- 23 CHAIRWOMAN CHAN: Thank you so much.
- All right. The motion has been made and 24
- 25 seconded, and so we'll go ahead and vote on that.

10:06:45-10:07:54 Page 26 | 10:09:07-10:10:25 Page 28

- 1 Commissioner Kimble, how do you vote?
- 2 COMMISSIONER KIMBLE: Aye.
- 3 CHAIRWOMAN CHAN: Commissioner Paton, how do
- 4 you vote?
- 5 COMMISSIONER PATON: Aye.
- 6 CHAIRWOMAN CHAN: And I vote aye, as well.
- 7 So, by a vote of three ayes and zero nayes, we
- 8 have approved the deadline as noted in the record, 5:00
- **9** p.m Monday. We're in agreement. Thank you so much.
- 10 MR. COLLINS: Thank you, Commissioners.
- 11 CHAIRWOMAN CHAN: Excellent. So now we can
- 12 move on to our next item, which is Item V. And this is
- 13 Discussion and Possible Action on Legal Issues with
- 14 Election Budget and Procedural Bills, including House
- 15 Bill 2110 and House Bill 2891.
- And I'm just going to let Tom go ahead and
- 17 give us an overview of where we are on this. And we do
- 18 have counsel here. If we need to go into executive
- 19 session, we can entertain a motion for that.
- 20 MR. COLLINS: Yes. Thank you, Madam Chair,
- 21 and Commissioners.
- 22 So, you know, we've kept this item on the
- 23 agenda for a couple of different reasons. One, because
- 24 it's a little bit difficult to anticipate what the
- 25 legislature's going to do budget-wise. As everybody, I

- 1 the issues we've identified with respect to 2891.
- 2 So, I'm dealing with the budget bill first
- 3 because I think 2110 is principally where the legal
- 4 discussion is. And I know every -- we -- I know that
- 5 there was discussion last month about wanting to make
- 6 sure that all the Commissioners had an opportunity to
- 7 hear from Joe, and that kind of thing.
- 8 So, just to deal with the budget real quick --
- **9** I should have premised this by saying that. The last
- 10 thing we heard about that section is that there was some
- 11 concerns about the legality as applies to the Clean
- 12 Elections Commission.
- I think it's clear, and we've said this as
- 14 staff, that we think -- and, certainly, I think, that
- 15 the purpose of the language that we're concerned about
- 16 is to deal with issues the legislature and others seem
- 17 to have with the Secretary of State's Office, you know,
- 18 because of in the drafting the drafting's broader than
- 19 necessary to address that. That's how we got wrapped up
- 20 in it.
- 21 And we're hopeful, but, you know, we won't
- 22 know that -- that -- because, you know, we're not --
- 23 we're more the target of convenience than a target of,
- 24 you know, purpose, you know, where that might come out.
- 25 But we'll see.

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- 1 think, probably knows, we -- the legislature went into a
- 2 special session that I think wraps up today, but --
- 3 regarding funding for wildfire-related issues. And then
- 4 our expectation, I guess, is that they will turn to the
- 5 budget sometime between now and June 30th.
- 6 The bills, the 2891 language, did come out of
- 7 a Budget -- the Budget Procedures Bill. But we have not
- 8 -- we know that the -- that the -- that there are some
- 9 -- that the state legislature staff has identified
- 10 similar issues to ours with respect to this language as
- 11 it applies to the Clean Elections Act.
- 12 CHAIRWOMAN CHAN: Tom?
- MR. COLLINS: Yes. I'm sorry.
- 14 CHAIRWOMAN CHAN: I'm sorry. I just want to
- **15** stop you right there.
- MR. COLLINS: Yes, please.
- 17 CHAIRWOMAN CHAN: You said that the language
- **18** in 2891 came out?
- 19 MR. COLLINS: No, no, no. It --
- 20 CHAIRWOMAN CHAN: Oh, sorry.
- 21 MR. COLLINS: I'm sorry. I apologize.
- 22 CHAIRWOMAN CHAN: Maybe I misunderstood.
- MR. COLLINS: So, the last thing we heard on
- 24 2891, Madam Chair and Commissioners, was that the
- 25 legislature's attorneys had identified similar issues to

- 1 CHAIRWOMAN CHAN: All right. Just to clarify,
- **2** 2891 is the piece that substitutes the Attorney General
- 3 for all election law --
- 4 MR. COLLINS: Right.
- 5 CHAIRWOMAN CHAN: -- judgment defense policy
- 6 kind of things?
- 7 MR. COLLINS: Madam Chair, Commissioners,
- 8 that's correct. And -- and the contrast between the
- 9 Commission's role and what the Secretary of State's role
- 10 may be is that the -- among others, is that the
- 11 Commission has express authority to intervene in cases
- 12 where the Clean Elections Act is challenged.
- And so the language that reserves to the
- 14 Attorney General's Office, the direction on those cases,
- 15 if you apply it to the Clean Elections Act would, at the
- 16 minimum, violate the Voter Protection Act.
- There's other language in the bill and the
- 18 bill itself that raise all -- a bunch of other
- 19 constitutional issues related to the procedure of
- 20 passing bills in the legislature. There's a provision
- 21 to exempt the Attorney General's Office for purposes of
- 22 elections from their obligations to clients. You know,
- 23 there's -- it's a wide -- it's a very short bit of 24 language, but it pacts in a lot of legal shifts.
- And, like I say, I think the purpose of that

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- 1 is not -- has little to do with us, although, obviously,
- 2 the ethical exemption that the legislature is seeking to
- 3 use the Attorney General's Office will affect every --
- 4 everyone.
- 5 But that's not nearly as much of a concern to
- 6 us, frankly, as the -- as -- as the fact that we have a
- 7 clear statute on point that says that it is the
- 8 Commission that has the authority to intervene.
- 9 CHAIRWOMAN CHAN: And, Tom, there's also a
- 10 separate piece in that bill that gives GRRC more
- 11 authority, as well, correct? It makes super GRRC, as I
- 12 think we were just calling it to kind of consolidate --
- 13 MR. COLLINS: Yeah.
- 14 CHAIRWOMAN CHAN: -- and know what we were
- 15 talking about. Okay.
- MR. COLLINS: Yes. And there, the proposal is
- 17 -- so, earlier in the session the legislature passed a
- 18 bill that basically said, you know, try to clarify some
- 19 petitioning that one can do to GRRC. It wasn't a
- 20 significant change.
- 21 The change that's proposed in the -- in the
- 22 budget drafts -- well, the budget bills that were
- 23 introduced would be that GRRC would not need a petition
- 24 in order to start looking into some state agency.
- 25 Three member -- four members of the -- of

- 1 ahead. I'm sorry.
- 2 MR. COLLINS: Well, I was going to move on to
- **3** 2110 if --
- 4 CHAIRWOMAN CHAN: Please. Go ahead, yes. I
- 5 was just going to ask about that. Okay. Go ahead.
- 6 MR. COLLINS: So, with respect to 2110, you
- 7 know, just to refresh everybody really quickly, that
- 8 bill preempts -- that may not be the right language, but
- 9 it -- it says that, notwithstanding the Clean Elections
- 10 Act, the source of the Clean Elections Act upon this
- 11 shall no longer be what's in the Clean Elections Act,
- 12 but that shall be generated by a new informant." I
- 13 don't know how to characterize that, but that's what it
- 14 does.
- 15 Why we were concerned about that, because the
- 16 bill is part of -- is part of a broader bill to remove
- 17 or alter financial obligations that arise from civil
- **18** traffic complaints.
- You know, as applied to the Commission, it has
- 20 been my view that that violates the Voter Protection Act
- 21 because, you know, the long and short of it being that
- 22 in my view, a notwithstanding clause applied to a Voter
- 23 Protective Act has to be a violation of the Voter
- 24 Protection Act because it literally not withstands the
- 25 Voter Protection Act -- that Voter Protective Act.

10:13:03-10:14:35 Page 31 10:15:50-10:16:58 Page 33

- 1 Governor's Regulatory Review Council would simply have
- 2 to notify their chair that they want to review a rule.
- 3 And then upon that notice, the -- GRRC would
- 4 essentially demand that the agency produce some
- **5** justification for the rules.
- 6 This is interesting for a couple of different
- 7 reasons. Number one, we think it's a Voter
- 8 Protection Act issue, because although we may be subject
- 9 to GRRC, and certainly have operated consistently with
- 10 that, we -- that -- that -- that obligation is fixed by
- 11 the voters. So, in -- in -- so, while other agencies
- 12 certainly have to deal with this change, it has a Voter
- 13 Protection Act issue, from our perspective.
- 14 I think that is unlikely to change. I think
- 15 that's unlikely to come out of the bill. But, again,
- 16 we'll -- we will have to deal with that if it stays in,
- 17 you know, when the bill passes.
- 18 The state of play, I think I was talking to
- 19 Mike yesterday, is that -- and I think -- I think it --
- 20 did I talk -- there may be a way to get out of this
- 21 budget situation with a shorter budget, a more tene---
- 22 you know, a more limited budget to keep the State's
- 23 doors open past June 30th. So, it's really -- it's just
- 24 -- it's just -- it's very much in flux.
- 25 CHAIRWOMAN CHAN: Thank you. Okay. So -- go

- 1 We've seen, obviously, with the court, that the courts
- 2 will do anything to avoid, you know, a rational outcome
- 3 on a -- on a voter protection act case. But, you know,
- 4 please don't sanction me for saying that.
- 5 Nevertheless, I think that, you know, I think
- 6 that everybody knows the contours of that. And the
- 7 Commissioners had all expressed interest in the past in
- 8 talking about it. And then we wanted -- I know that
- 9 everybody wanted to make sure that all five
- 10 Commissioners over the course of these last two meetings
- 11 we've had were on the same page and had the same
- 12 information. So, that's why Joe is here.
- And I guess I'll -- after that lengthy
- 14 introduction, I guess I'll leave it at that.
- 15 CHAIRWOMAN CHAN: Okay. Thank you.
- 16 Do any Commissioners want to -- and I don't
- 17 know if Joe is the appropriate person -- I guess Joe
- 18 would be the appropriate person to talk to about this,
- 19 then, specifically about 2110 at this point, correct,
- 20 because the budget is kind of an unknown quantity right21 now.
- But as far as 2110, that having been signed,
- 23 do Commissioner Paton or Commissioner Kimble have
- 24 questions?
- 25 And, Joe, do you think we need to go into

10:17:00-10:18:17 Page 34 10:19:30-10:20:56 Page 36

- 1 executive session? Do we need to wait and hear these
- 2 questions first? How should we proceed?
- 3 MR. ROTH: Thank you, Madam Chair, and
- 4 Commissioners. It depends on the question, I would say,
- 5 whether we need to go into executive session.
- 6 CHAIRWOMAN CHAN: Okay. Well, then maybe I'll
- 7 let the Commissioners start, and then we can go from
- 8 there.
- **9** Commissioner Paton, did you have a question?
- 10 COMMISSIONER PATON: So, what are -- what is
- 11 the likelihood of these being passed, Tom?
- MR. COLLINS: Yes. Madam Chair, Commissioner
- 13 Paton, so 2110 was passed and signed by the governor.
- 14 It will not be effective until 90 days after the
- 15 legislative session closes. That means we're looking
- 16 currently at somewhere between -- I think we're looking
- 17 at September. What June -- June, July, July to August.
- 18 Yeah, we're looking at probably September before the
- 19 bill would actually be effective.
- 20 So -- so, what that means is that, from my
- 21 perspective, from a practical perspective, not a legal
- 22 perspective, we're not currently on the clock
- 23 imperatively to make any decisions about this. I simply
- 24 want them -- you know, so, I just -- I think it's -- I
- 25 think, though, that everybody wanted to make sure we had

- 1 I mean, I just -- I mean -- I mean, the bottom
- 2 line is that what we are trying to -- what we -- what we
- 3 told the Commissioners in April we would do is be ready
- 4 to talk about some of the cost and balances legally, and
- 5 challenges, and things that I think are within the scope
- 6 of legal discussion, not -- you know, not for the
- 7 purpose of drilling down to a decision, but -- but for
- 8 the purpose of -- of having -- because we have more time
- 9 than we might otherwise have to make sure all of -- all
- 10 of the Commissioners have an opportunity to sort of be
- 11 issue sensitive around some of the decisions we'll have
- 12 to make down the road to proceed.
- 13 COMMISSIONER KIMBLE: Madam Chair?
- 14 CHAIRWOMAN CHAN: Yes, Commissioner Kimble.
- 15 COMMISSIONER KIMBLE: I have a number of
- 16 questions, I think all of which would need to be
- 17 addressed in executive session. I don't know whether
- 18 this is the right time or not, since there's only three
- 19 of us here, but -- but since Joe is here now, I think --
- 20 I think it would be a good time to at least start
- **21** addressing some of these questions.
- 22 CHAIRWOMAN CHAN: Okay. Do you want to make a
- 23 motion?
- 24 COMMISSIONER KIMBLE: So I would move we go
- 25 into executive session.

10:18:18-10:19:27 Page 35 | 10:20:56-10:21:36 Page 37

- 1 a chance to touch base.
- 2 CHAIRWOMAN CHAN: Thank you.
- 3 COMMISSIONER PATON: But the likelihood of it
- 4 passing is --
- 5 MR. COLLINS: It's a hundred percent.
- 6 COMMISSIONER PATON: A hundred.
- 7 MR. COLLINS: It's signed already. I'm sorry.
- 8 It been -- it's been passed.
- 9 COMMISSIONER PATON: So, I guess if we wanted
- 10 to talk more about it, we'd go to -- into executive
- 11 session.
- MR. COLLINS: Here's how -- I'm sorry.
- 13 Madam Chair, I mean, my -- my view on
- 14 executive session would be this. If you have questions
- 15 about what steps we need to take in order to challenge
- 16 this law, if that's something the Commission ultimately
- 17 chose to do, those are appropriate questions to go into
- 18 executive session for. I think that, you know, various
- 19 other, you know, challenges that go with every kind of
- 20 discussion around litigation, I think those would also
- 21 be appropriate things for executive session.
- So, my -- my own view would be, if you would
- 23 like to ask Joe about some of those things that
- 24 Commissioners -- that someone -- that we go into
- 25 executive session.

- 1 CHAIRWOMAN CHAN: Okay. Thank you.
- 2 Commissioner Paton, I think I need a second
- 3 for that.
- 4 COMMISSIONER PATON: I would second that
- 5 motion.
- 6 CHAIRWOMAN CHAN: All right. And then, Tom,
- 7 do we vote on that, I assume, since we took a motion and
- 8 a second?
- 9 MR. COLLINS: Yes, please.
- 10 CHAIRWOMAN CHAN: All right. Commissioner
- 11 Kimble, how do you vote?
- 12 COMMISSIONER KIMBLE: Aye.
- 13 CHAIRWOMAN CHAN: Okay. And Commissioner
- **14** Paton, how do you vote?
- 15 COMMISSIONER PATON: Aye.
- 16 CHAIRWOMAN CHAN: I vote aye, as well.
- So, three to zero, we will go into executive
- 18 session.
- MS. HERRING: Chairwoman Chan, can you
- 20 confirm who should join the executive session, please?
- 21 CHAIRWOMAN CHAN: Sure. Well, okay. So, the
- 22 three Commissioners, Tom, Joe Roth.
- 23 Tom, what other staff should be there?
- 24 MR. COLLINS: I think Mike is usually --
- 25 CHAIRWOMAN CHAN: Mike, okay.

10:21:38-10:47:28 Page 38	10:48:53-10:49:36 Page 40
1 MR. COLLINS: I don't know.	1 today. I don't know if she wants to no. No? Didn't
2 MS. THOMAS: And the court reporter, as well.	2 want to speak? Okay.
3 She's going to do a separate	3 All right. And I don't see anyone else here
4 CHAIRWOMAN CHAN: Yes, thank you.	4 from the public.
5 MS. THOMAS: confidential transcript.	5 And so with that, I think we can move on to
6 CHAIRWOMAN CHAN: Thank you.	6 adjournment, dare I say it, Item Number VII.
7 MS. HERRING: Okay. Wonderful.	7 So, with that, I would entertain a motion to
8 So I will open a breakout room for that	8 adjourn.
9 executive session. It is not set to close at any time.	9 COMMISSIONER KIMBLE: Madam Chair?
10 So, when you are done with executive session, you can	10 CHAIRWOMAN CHAN: Commissioner Kimble.
11 come back to this main room.	11 COMMISSIONER KIMBLE: I would make a motion we
12 And for those staying in the main Zoom room,	12 adjourn.
13 just as a reminder, the live stream on YouTube will	13 CHAIRWOMAN CHAN: I heard that you move that
14 continue.	14 we adjourn.
15 So, I will open the private room for executive	15 Commissioner Paton?
16 session now.	16 COMMISSIONER PATON: I would second that
17 CHAIRWOMAN CHAN: Thank you.	17 motion.
18 (The following section of the meeting is in	18 CHAIRWOMAN CHAN: All right. We have a motion
19 executive session and bound under separate cover.)	19 and a second.
20 * * * * * *	20 Commissioner Kimble, how do you vote?
21 (End of executive session. Public meeting	21 COMMISSIONER KIMBLE: Aye.
<b>22</b> resumes at 10:47 a.m.)	22 CHAIRWOMAN CHAN: Commissioner Paton, your
23 CHAIRWOMAN CHAN: Okay. Cathy, we are back in	<b>23</b> vote?
24 the main session. I don't know if Commissioner Paton	24 COMMISSIONER PATON: Aye.
25 was able to bring himself back, though, via phone.	25 CHAIRWOMAN CHAN: And I vote aye, as well.
10:47:32-10:48:53 Page 39	10:49:38-10:49:45 Page 41
1 MS. HERRING: He is back.	1 And with that, we are adjourned until our next
2 CHAIRWOMAN CHAN: Great. Perfect.	2 meeting. Everyone go and be well and we'll see you next
3 All right. And I think with that we are	3 time. Thank you.
4 unless anybody had any questions or comments, I always	4 (Meeting adjourned at 10:49 a.m.)
5 hate to close out something and move on to the next if	5
6 somebody has questions. But I don't think we have any	6
7 more business on the Commission from the Commissioners	7
8 on Item Number V today.	8
9 And I want to thank Joe Roth for being here	9
10 for us for that.	10
11 And with that, I will go ahead and move on to	11
12 Item Number VI, Public Comments.	12
<ul><li>I would make sure I don't leave anything out.</li><li>So, this would be the time for consideration</li></ul>	13
<ul><li>So, this would be the time for consideration</li><li>of comments and suggestions from the public. Action</li></ul>	14 15
16 taken as a result of public comment will be limited to	16
17 directing staff to study the matter or rescheduling the	17
18 matter for further consideration and a decision at a	18
19 later date or responding to criticism.	19
20 Does any member of the public wish to make	20
21 comments at this time? You can also send comments to	21
22 the Commission by mail or e-mail at	22
23 CCEC@AZCleanElections.gov.	23
24 And does anyone have any comments? I don't	24
25 see any hands raised, although I do see Rivko is here	25

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   STATE OF ARIZONA
                              ss.
 2
    COUNTY OF MARICOPA
 3
               BE IT KNOWN that the foregoing proceedings
 5 were taken before me, Deborah L. Tucker, Certified
 6 Reporter No. 50464 and Notary Public in and for the
 7 County of Maricopa, State of Arizona; that the
 8 proceedings were taken down by me in shorthand and
 9
    thereafter reduced to typewriting under my direction;
   that the foregoing pages are a true and correct
    transcript of all proceedings had upon the taking of
12
    said proceedings, all done to the best of my skill and
13
    ability.
14
                   I FURTHER CERTIFY that I am in no way
15 related to any of the parties hereto nor am I in any way
16
    interested in the outcome hereof.
17
                 DATED at Phoenix, Arizona, this 17th day of
18
    June, 2021.
19
                               Storah Ducher
20
                                Deborah L. Tucker, RPR
Certified Reporter #50464
and Notary Public
My Commission expires:
January 20, 2025
21
22
23
24
25
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